

# **Gentle Density:** Unlocking the Missing Middle in Housing

Thursday, May 29, 2025 9:30 am – 12:00 pm

Detached Single-Family Houses Copyright is 2020

Live-

Work

Triplex:

Stacked

Multiplex:

Medium

Townhouse

Missing Middle Housing

Cottage

Court

Courtyard

Building

Fourplex:

Stacked

Duplex:

Side-By-Side +

Stacked

Mid-Rise

TDD in Your Downtown Forum Series **Gentle Density:** Unlocking the Missing Middle in Housing

# Welcome

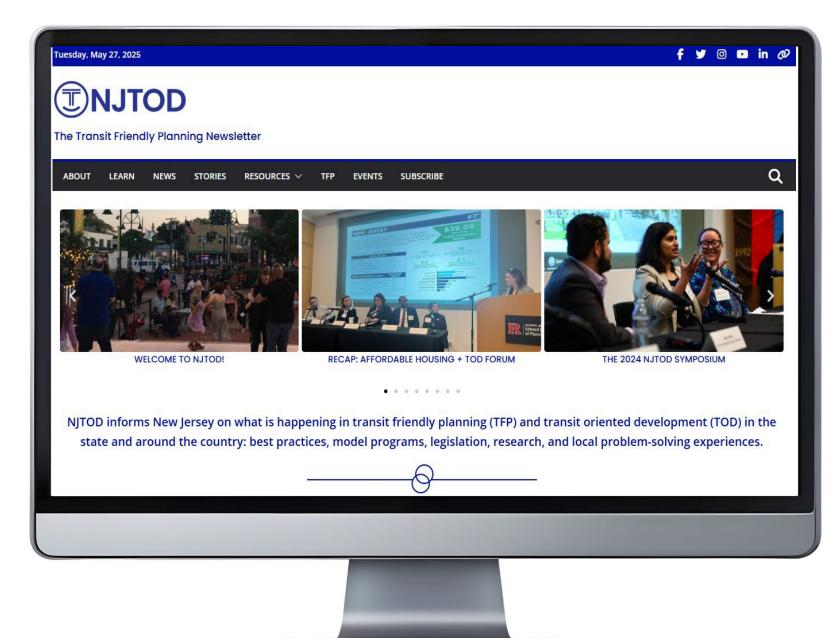


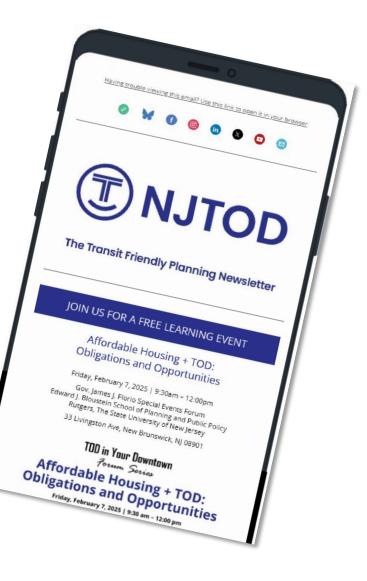
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DOWNTOWN NEW JERSEY

With Support From





#### **TRANSIT FRIENDLY PLANNING – COMMUNITY RESOURCES**





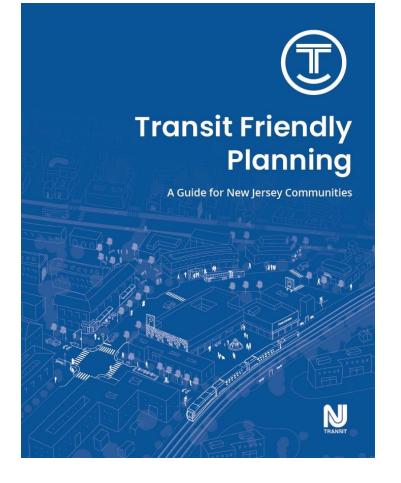


#### Gentle Density and Missing Middle Housing In New Jersey

A Guide for New Jersey Communities September 25, 2024

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## N E W J E R S E Y



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# **TOD in Your Downtown** *Forum Series* Gentle Density: Unlocking the Missing Middle in Housing



Adam Tecza, PP, AICP Urban Design Practice Manager, FHI Studio now IMEG



Allison Ladd Deputy Mayor and Director of Economic and Housing Development (EHD), City of Newark, New Jersey



Courtenay Mercer, PP, AICP Treasurer, Downtown New Jersey; Founding Principal + CEO, Mercer Planning Associates



Chris Cosenza, PP, AICP Project Manager, LRK



Chris Sturm Policy Director for Land Use, New Jersey Future





# **Gentle Density in New Jersey**

## **Unlocking Missing Middle Housing**

May 29, 2025



## What is missing middle housing?

**Missing Middle Housing** (*noun*): Medium-density multifamily **housing** that is compatible in scale with single-family or transitional neighborhoods and frequently missing from those neighborhoods. Can be used to describe structures, or clusters of structures, with between two and twelve units.



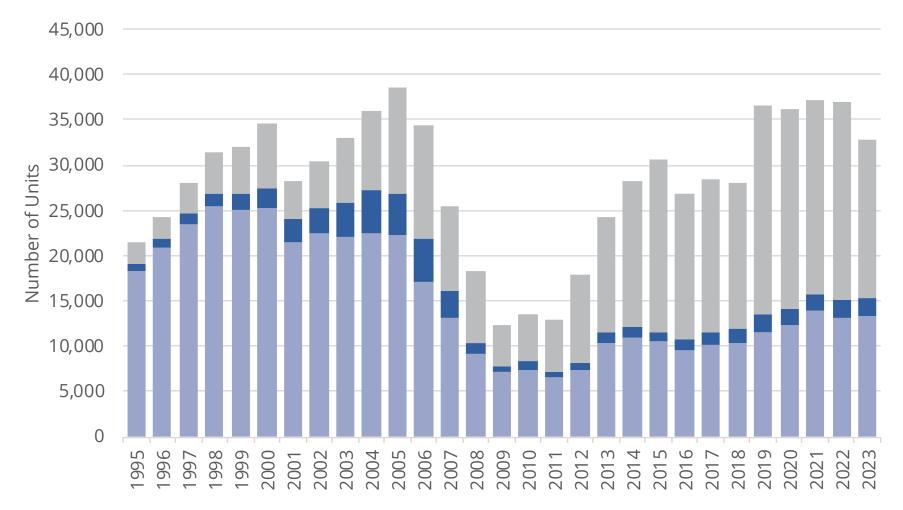
## What is gentle density?

**Gentle Density** (*noun*): A **policy** of allowing missing middle housing development in single-family or transitional neighborhoods, typically requiring or encouraging contextsensitive design so new projects fit into existing built environments.

HOUSING TYPE	STRATEGY	OUTCOMES		
Single-Family Housing	Single-Family Zoning (Subdivisions)	<ul> <li>Uniform housing sizes</li> <li>Limited housing options</li> <li>Higher housing costs</li> <li>Car-centric transportation</li> <li>Higher infrastructure costs</li> <li>Environmental degradation</li> <li>Loss of open space</li> </ul>		
Missing Middle Housing	Gentle Density Zoning (Infill)	<ul> <li>Increased housing options</li> <li>Diversity in housing cost</li> <li>Multi-generational housing</li> <li>Transportation choices</li> <li>Efficient use of public resources</li> <li>Reduced greenfield development</li> </ul>		

# Why Consider Missing Middle Housing?

## **Housing Shortages**

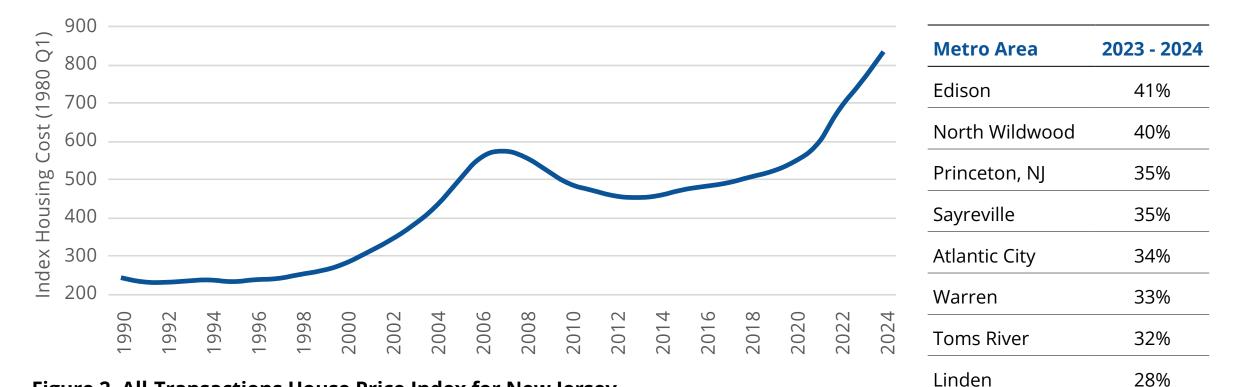


#### Figure 1. Building Permits in New Jersey (1995 to 2023)

Source: Building Permits Survey (BPS). New Privately Owned Housing Units Authorized. (2010 to 2023)

■ 1 Unit ■ 2 - 4 Units ■ 5+ Units

## **High Housing Costs**

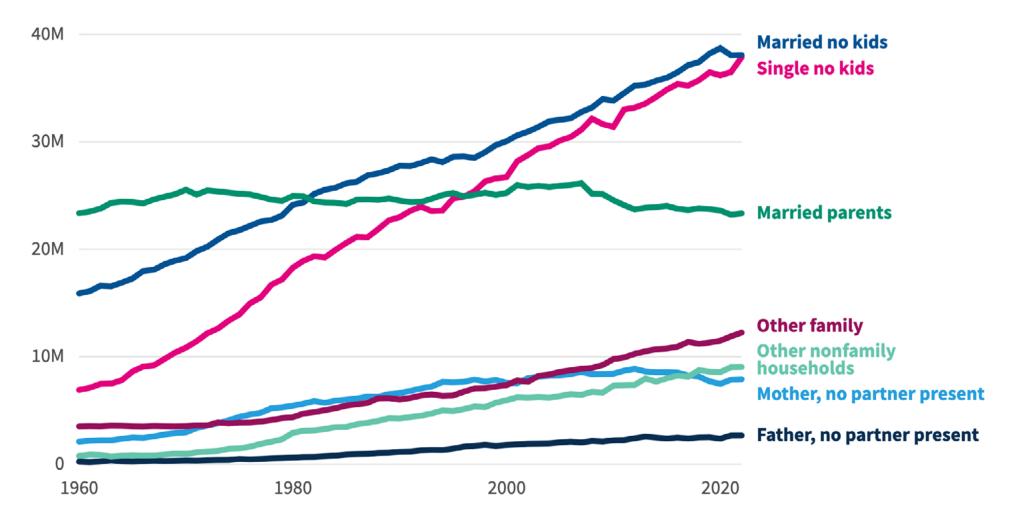


## Figure 2. All-Transactions House Price Index for New Jersey (NJSTHPI)

Source: U.S. Federal Housing Finance Agency

Redfin. New Jersey Housing Market. Redfin.com/state/New-Jersey/housing-market. Accessed 8/19/2024

## **Demographic Changes**



#### Figure 3. Change in Household Composition (1960 to 2020)

Source: USAFacts.org

# **Housing Choice**

- Size
- Bedrooms
- Tenure (rent/own)
- Amenities
- Maintenance
- Location









Gentle Density and Missing Middle Housing in New Jersey A Guide for New Jersey Communities

## **Guide Overview**



#### Gentle Density and Missing Middle Housing In New Jersey

A Guide for New Jersey Communities September 25, 2024

DRAFT

A Brief History of Residential Development in New Jersey Why Missing Middle Housing and Gentle Density Opportunities for Transit Village Communities Overview of Efforts to Implement Gentle Density **Illustrative Examples of Missing Middle Housing Planning & Zoning Considerations Gentle Density Implementation Program** Conclusion Appendix A: Model Accessory Dwelling Unit Ordinance

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## The Types

#### **Cottage Court / Quadplex**

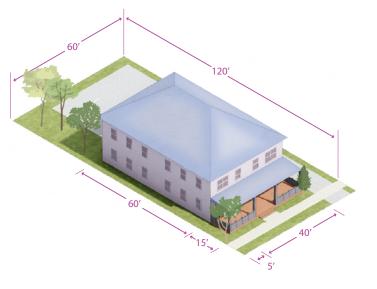
A cluster of single-unit buildings clustered around a common courtyard gives the appearance of single-family detached housing from the street. A common driveway and courtyard provide parking access and a shared outdoor space. Several modifications of this type are possible, including requiring the rear units to be smaller than the front units.



	Lot	
35 feet	Width	95 feet
30 feet	Depth	110 feet
4	Area	10,450 sq.ft.
2,100 sq.ft.		0.24 acres
4	Gross Density	17 du/acre
4	Lot Coverage	7,300 sqft (70%)
	30 feet 4 2,100 sq.ft. 4	35 feet     Width       30 feet     Depth       4     Area       2,100 sq.ft.     Gross Density

#### Fourplex

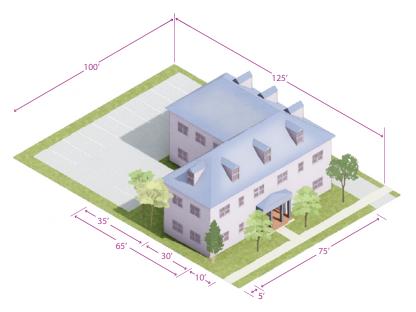
A structure that consists of 4 dwelling units arranged along a central corridor, typically with a shared entry from the street. This type has the appearance of a medium-to-large single-unit house. Where appropriate, utilizing facade articulations and building elements (such as the porch depicted here) can help blend structure with the surrounding context.



Building		Lot	
Width	40 feet	Width	60 feet
Depth	60 feet	Depth	120 feet
Units	4	Area	7,200 sq.ft.
Average Unit Size	1,100 sq.ft.		0.17 acres
Off-Street Parking	4	Gross Density	24 du/acre
On-Street Parking	2	Lot Coverage	5,200 sq.ft. (70%)

#### Multiplex (Medium)

Six to eight dwelling units are accessed from a central corridor and shared entryway. This type has the appearance of a large, detached house. Regulating facade articulation, front yard conditions, and roof elements can help blend structure with the surrounding context.



Building		Lot	
Width	75 feet	Width	100 feet
Depth	65 feet	Depth	125 feet
Units	6 - 8	Area	12,500 sq.ft.
Average Unit Size	800 - 1,00 sq.ft.		0.29 acres
Off-Street Parking	14	Gross Density	21 - 28 du/acre
On-Street Parking	4	Lot Coverage	8,900 sq.ft. (68%)

# **Planning & Zoning Considerations**

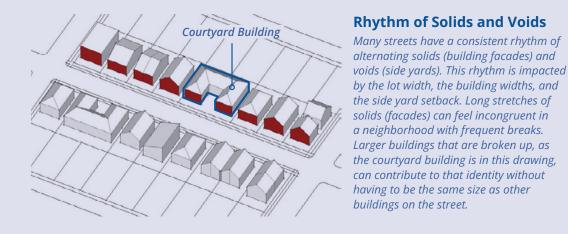
## Planning

- Engagement
- Demographic & Housing Analysis
- Spacial & Statistical Analysis
- Equity
- Historic & Neighborhood Preservation

## **Zoning Analysis**

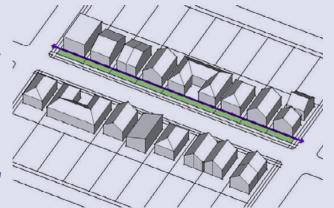
- Zoning Code Analysis
- Lot Analysis
- Place Character Analysis

#### **Architectural Elements Impacting Place Character**



#### **Front Yards**

Many streets have a consistent front yard depth (building setback). Municipalities have increasingly started to use build-to-lines, which required a certain percentage of the facade to be setback a specified distances. This helps ensure consistency. It may also help to study the condition of the front yard: are there garages that face the street or curb cuts that break up front lawns? Where these elements are absent, introducing them can create stark contrast between new and old.



# **Planning & Zoning Considerations**

## **Zoning Options**

- Variable (Dynamic) Lot Standards
- Building Types
- Use Standards
- Transition Standards
- Design Standards & Guidelines

## **Special Considerations for ADUs**

- (Short-term) Rentals
- Owner Occupancy
- Subdivision/Ownership
- Parking & Non-residential Uses

Buil	ding Placement	Narrow	Small	Medium	Large	Wide	XXL	Estate
a.	Setbacks							
(1)	Build-to-line	Prevailing setback +/- 25%						
(2)	Side yard (one) (mini- mum) (feet)	2	3	5	5	5	20	10
(3)	Side yard (both) (min- imum) (feet)	10	13	18	18	18	45	20
(4)	Rear yard (minimum) (feet)	20	20	20	20	20	20	30
b.	Coverage							
(1)	Building coverage (maximum)	35%	30%	25%	20%	20%	20%	20% <sup>1</sup>
(2)	Improved coverage (maximum)	45%	40%	35%	30%	30%	30%	30%



## **Implementation Program**

### **Task 1: Baseline Assessment**

- Plan Review
- Data Collection
- Demographic Analysis
- Land Use & Parcel Analysis
- Zoning Analysis
- Subdivision/Ownership
- Parking & Non-residential Uses

### Task 2: Community & Stakeholder Engagement

### Task 3: Plan Development & Ordinance Writing

- Plan Amendments
- Zoning Revisions

### Task 4 Progress Tracking & Ongoing Support

- Progress Tracking
- Incentives

## **Gentle Density** | Unlocking the Missing Middle in Housing



### LRK Chris Cosenza, AICP, PP, LEED AP Associate

Accessory Apartment -

Townhomes

Narrow Lot Cottage -

Up/Down Duplex

Garage Apartment

Accessory Apartment / Addition

**Garage Conversion** 

Four-Family Dwelling

**Apartment House** 

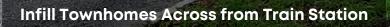
Side-by-Side Duplex

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INCOMPANIES NO.













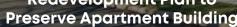


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Infill Apartment Building





Euneral Home











# **TOD in Your Downtown** *Forum Series* Gentle Density: Unlocking the Missing Middle in Housing

# Allison Ladd

Deputy Mayor and Director of Economic and Housing Development (EHD), City of Newark, NJ







#### *Everyone in New Jersey deserves an affordable place to live – in a safe, vibrant community*

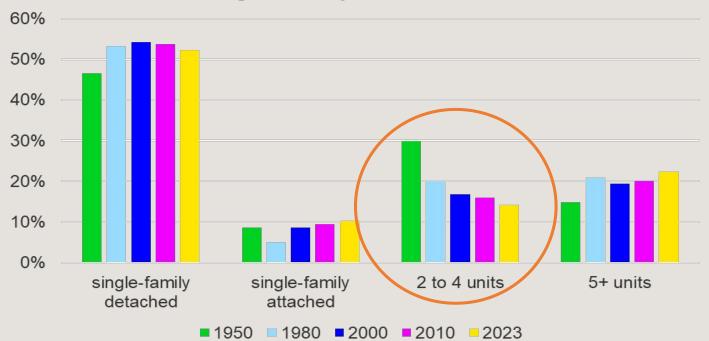
Convenient walkable location

Healthy, with trees and parks and pollution-free

Stable rents & safe from flooding

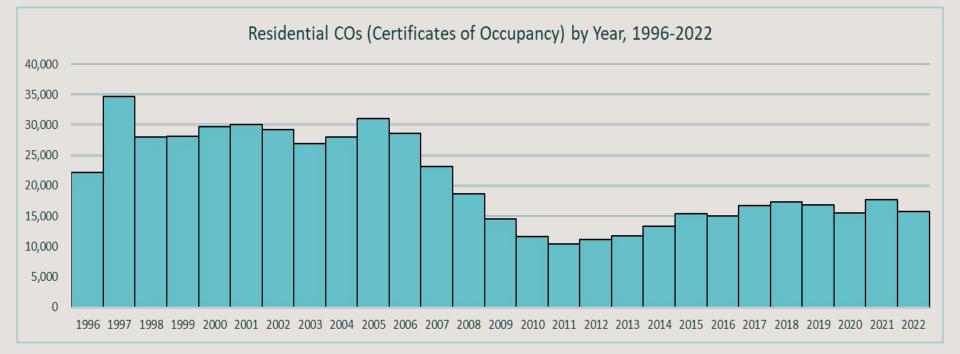
Where schools and activities are quality, safe, and inclusive

## The disappearance of "missing middle"housing in NJ



#### Housing Units by Units in Structure

## Under-production of housing



#### Issuance of COs dropped off after 2006 and never recovered

## Symptoms of NJ's housing affordability crisis

#### Young adults can't afford to move out

NJ ranks #1 in % of 18-to-34-year-olds living with parents (43% in 2023, vs national rate of 32%)

#### Moving to other, cheaper states:

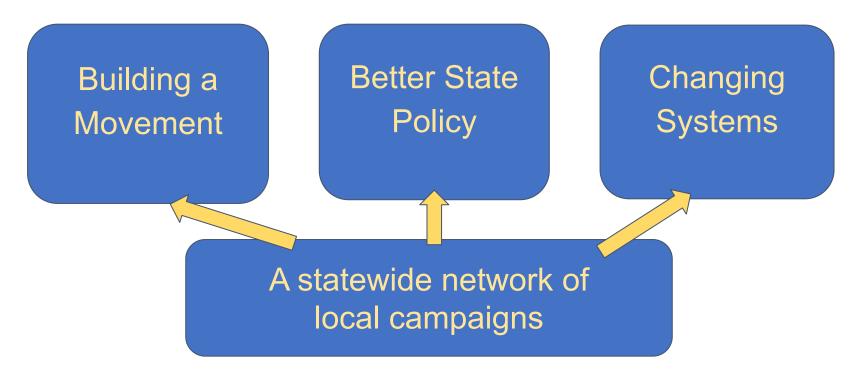
• NJ has the 4th largest net domestic outflow of residents from 2020 to 2023 (after California, New York, Illinois)

#### High rents:

• NJ ranks #7 in median rent (\$1,667 in 2023)

## The Approach





# Principles



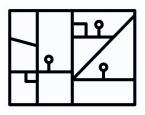
### Housing Production



#### **Tenant Protections**



#### Zoning Reforms



Government Efficiency



#### Local Planning





Local Campaigns

# Action Agenda: Relevant 2025 Priorities



#### Zoning Reforms

Legislative Campaign to:

- Permit ADUs
- Permit commercial space conversion to housing
- Reduce parking requirements
- Incentivize compact TOD
- Next up: missing middle housing in SF zones?



Streamlining local development review

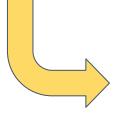
- Procedures: checklists, timeframes, etc.
- Pattern books and administrative reviews for projects with 2-5 units

# Zoning Reform Legislative Campaign



Achieve state-level reforms to facilitate increased housing production and improve housing choice by January 2026.





#### Resources Polling Partners

## Join Great Homes & Neighborhoods

# "Never waste a

# good crisis"

- Winston Churchill



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# Q & A



#### TDD in Your Downtown Porum Series **Gentle Density:** Unlocking the Missing Middle in Housing

#### The Transit Friendly Planning Program

A community-focused planning program at NJ TRANSIT with decades of experience in assisting municipalities across New Jersey with community engagement, data, education, strategic partnerships, and technical assistance centered around station area planning. The Program strives to promote equitable, economically resilient, and environmentally sustainable development that improves the quality of life for all.

The Transit Friendly Planning Program offers several community resources and can provide technical assistance tailored to a community's needs. We invite you to explore the website and contact the Program staff if you have any questions.

#### www.njtransit.com/transitfriendly







# **Thank You!**

